Secrt. LI-27—20,010—19-11-43.

REVENUE **(194 4) Department.**

Ms. **SERIES.**

G.O. No. 774

Dated 14th April 1944.

This may be retained
see R.'s
For order

[Despatch Abstract.]

Excise - South Kanara - Mangalore Town - Country spirit - Sale in sealed bottles - Extension to other places - Board's report recorded with remarks.

Back papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.
Rev	1691	Revs	29.7.927				
Ms	2265	Rev	11.11.927				
Ms	572	Rev	16.3.934				
Ms	12	Rev	2.1.932				
Ms	93	Rev	16.1.933				

Further papers.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.
Ms	2281	RW	20.12.45				

Recommendation No. 180 of the Royal Commission on Labour.

180. (a) In all large cities and industrial areas a general policy should be adopted of restricting the facilities for the sale of liquor.

(b) The areas selected should be sufficiently wide to ensure the policy of restriction being effective.

(c) The number of drink-shops should be reduced.

(d) Hours of opening should be limited, and should in no case include any part of the forenoon. Outside the stated hours the sale of liquor should be prohibited.

(e) The possibility of an extension of the system by which spirituous liquor may not be supplied except in sealed bottles should be examined.

Report of action taken by the Provincial Government on recommendation No. 180 of the Royal Commission on Labour.

* * * * * * *

2. As regards the possibility of introducing a system of sale of liquor in sealed bottles, this Government considered the question in detail in 1928 and again in 1929 and reached the conclusion that the measure would be expensive, difficult to control and of doubtful value as promoting temperance, and would open the door to malpractices and

and create a temptation in the drinker to drink in excess since it cuts out the possibility of buying a dram or less of liquor. In 1933, however they decided to try the system in Mangalore town where there was a demand for the supply of liquor in sealed bottles. The system has been under trial in that place since 1st April 1933. The question of extending the system to other places will be considered after the result of the experiment which is being tried in Mangalore is known.

14/2.3

3/

Rev Dept

U

Please see & return

Sd 1/3/44

1/2/3

Memo No. 754 D/44-1. Dt 1.3.44

Excise - Liquor Sale in sealed bottles - Extension of system to places other than Mangalore — Recommendation of the Royal Commission on Labour — Report of action taken

Extracts of recommendation No. 180 of the Royal Commission on Labour & of the report of the action taken by the Provincial Govt. on that recommendation are forwarded to the Bd of Rev. In para 2 of the report it is stated that the question of extending the system of selling liquor in sealed bottles to places other

Extracts in appendix

As in para 2 only

than Mangalore would be considered after the result of the experiment in Mangalore was known. In its annual Reports on the Administration of the Excise Revenue the Bd. has been stating that the system of selling arrack in sealed bottles is being continued in Mangalore. No mention is made of the question of extending the system to other places. The Board is requested to state whether this question was considered by it already & if so, with what result.

2. The matter should be treated as very urgent as a reply has to go to the Govt. of India at a very early date.

Dml 29/2/44 & 25/2/44

1/3/46

TO

The Bd of Rev.

BOARD OF REVENUE (EXCISE) DEPARTMENT

Ø.R.No. 388 Abkari/44 Dated 20th March 1944.

Subject:- Country spirit-sale in sealed bottles extension of the system to places other than Mangalore - Recommendation of the Royal Commission on Labour - Action taken - Report -Submitted

From the Government Revenue Department Memorandum No.754 D/44-1 dated 1st March 1944.

From S. M. Hamilton, Esquire,
Assistant Secretary, Board of Revenue (Excise)

J. B. Brown Esq., C.S.I., C.I.E., I.C.S.,
Member, Board of Revenue, Separate Revenue, Commissioner of Excise and Commercial Taxes.

Resolution (R)

The Board has examined the question of introducing the system of sale of country spirits in sealed bottles more than once and had decided on all those occasions that the disadvantages of the system outweighed the advantages. The question engaged the attention of the Board as early as 1926 when Messrs. Parry and Company, at the instance of a prominent gentleman of Mangalore, requested permission to issue country spirits in sealed bottles to shops in Mangalore town. The Board, holding that a sealed bottle system of sale of country spirits would merely make drinking easier for the 'respectable' classes, did not grant the request of the company. The question was again considered in detail in 1927 on a reference from the Government and the experiences gained in the Punjab, United Provinces and Central Provinces where the system was in force were also considered. The Board invites the attention of the Government to their Memorandum No.1696 ~~Revenue~~ D/27-1 Revenue dated 19th July 1927, to its reports in Commissioner's Proceedings R.No.2077 Abkari/27dated 29-9-27 and in reference C.R.No.8961 Abkari/27 dated 9-12-27 and 6-3-28 and to the Government orders in G.O. No.Mis.572 Revenue dated 16th March 1928, deciding against the introduction of this system anywhere in this Province. In 1931, the question came up again for consideration in connection with the recommendations of the Royal Commission on Labour in India, extracts from which were forwarded to the Board with the Government Memorandum No.2507 D/31-1 Revenue dated 24-9-31 for examination and report as to what steps should be taken in respect of those recommendations: The attention of the Government is invited to para 4 of the Board's report in Commissioner's Proceedings R.No.2404 abkari/31 dated 29--10--31 disagreeing with the recommendation of the Royal Commission on Labour to introduce or extend the system of supplying country spirits in sealed bottles and to their orders in para 3 of G.O.No.MS.12 Revenue dated 4-1-32 agreeing with the views of the Board. In 1932, on a representation that the sale of liquor in sealed bottles should be introduced at least in the Mangalore Depot with a view to supply better liquor, the Government in their Memorandum No.34 D/32-2 Revenue dated 20-6-32 requested the Board to examine the question further and report whether there was any objection to its introduction as a first step in Mangalore. The Board invites the attention of the Government to its report in reference C.R.No.5132/ Abkari/32 dated 19-10-32 and to Government orders thereon in G.O.No.Ms/ 93 Revenue dated 16-1-33, directing the introduction of the system in Mangalore. With reference to these orders of Government, the system was introduced in Mangalore with effect from 1st April ~~1943~~ 1933.

2. The Government will observe from the correspondence referred to above that the Board did not favour the introduction of the system of sale of arrack in sealed bottles in any part of this Province and it submitted proposals for its introduction in Mangalore town, only at the instance of the Government. Even in Mangalore it was not welcomed by the general public and the demand for arrack in sealed bottles was confined to the higher classes only. Also, on account of its comparatively high cost, the bottled liquor was not really very popular and the quantity of such liquor sold represented only a small fraction of what was sold on

draught

Board of Revenue, Madras.

(SEPARATE REVENUE)

Proceedings No. 60/524-R., Abk., 22nd July 1919

Tree-tax

Cancelling the orders in paragraph 79 of the Excise Manual requiring the transmission of T.T. 7 (*a*) receipts to village officers in districts in which they are empowered to accept payments of —

The Hon'ble Mr. R. B. Wood, I.C.S.,
Acting Third Member, Board of Revenue, and Commissioner of Salt, Abkāri and Separate Revenue.

Read—the following papers

Letter—from J. K. Lancashire, Esq., I.C.S., Acting Collector of South Kanara.
To—the Secretary to the Commissioner of Salt, Abkāri and Separate Revenue, Madras.
Dated—Camp Feringapet, the 5th April 1919.
No.—Dis. 63

Reference from the Board of Revenue (Separate Revenue), No. 259 Abk., dated 29th April 1919.

III

Replies from other Collectors.

Resolution—No. 60/524-R., Abk., dated 22nd July 1919.

The Board accepts the suggestion of the Collector of South Kanara to cancel the orders in the last sentence of paragraph 79 of the Excise Manual requiring the transmission of T.T. 7 (*a*) receipts to village officers for noting details of the second instalments in their counterfoils. The second instalments of tree-tax should be collected on demands issued by Tahsildars from their T.T. 13 registers.

(True extract)

E. Graham,
Secretary.

To all Collectors except those of the Nilgiris and Anjengo (with spare copies to Divisional Officers, Tahsildars and Deputy Tahsildars in independent charge).
Deputy Commissioners, Assistant Commissioners and officers in charge of T.T. circles.

7

draught in shops. The annual consumption of bottled arrack in Mangalore Town from 1933-34 to 1942-43 is given below -

Years.	Consumption in bulk of ~~35xDxxx~~ 35° U.P.
1933--34	100 Gallons
1934--35	119 "
1935--36	105 "
1936--37	70 "
1937--38	142 "
1938--39	198 "
1939--40	163 "
1940--41	132 "
1941--42	168 "
1942--43	477 "

The bottled arrack, however, did meet the demand of a certain class of consumers in Mangalore town and its sale was therefore continued there from year to year till 31-7-43 after which date, on account of the difficulty in getting correct sized bottles and also corks and sealing wax its discontinuance had to be ordered by the Board. As the bottle problem became insoluble, resort had to be made to stoneware jars in the case of foreign liquor and Indian made foreign spirits and to casks or other containers of 4 gallons or 8 gallons capacity in the case of sales of beer under F.L.2 licences, recently. In the circumstances referred to above, the question of extending the system of sale of arrack in sealed bottles to places other than Mangalore town never arose.

The sale of arrack in bottles in Mangalore town may be resumed after the War when bottles of correct size become available at a reasonable price.

ASSISTANT SECRETARY

To The Secretary to the Government,
Revenue Department.

VGS/21-3.

17/14/2

8/

Revenue Department.

Read:

Memo. No. 754-D/44-1 Revenue, dated 1-3-44.
From the Board of Rev.(Excise), C.R.No.388-Abkari/44 dated 20-3-44.

....

ORDER No. 774 DATED 14.4.44.

Recorded.

2. The Government agree with the Board of Revenue that the sale of arrack in bottles in Mangalore town may be resumed after the war when bottles of the ~~correct~~ approximate size become available at a reasonable price.

To the Board of Revenue.

[Cm 754 D/44]

[copy of the G.O. and C.F. also should be typed for being added with Rc. file].

P.W.Department.

From the G. of I., Dept. of Labour, L.G.3001 d/- 30-9-43
Endt. to the C.L., No.4092-A/43-1 dated 13-10-43.
From the C.L.No.D.Dis.C.4-7038/43 dated 18-12-43.

Royal Commission on Labour - Recommendations.

.....

* *

2. The following are the recommendations on which action remains to be taken:-

* *

B. Recommendations involving administrative action by the Provincial Government.

* *

(6) No.180. Restricting facilities for the sale of liquor in all large cities and industrial areas. Clause (e) of the recommendation deals with the possibility of extending the system by which spirituous liquor will not be supplied except in sealed bottles. The C.L. suggests that this may now be examined.

* *

4. The file may be sent to the following departments also with reference to the recommendations noted against each:-

* *

(ii) 180 - Revenue (~~Sec~~ [illegible]

N E S A 22/11/43

Excise - Sale of liquor in sealed bottles - System introduced in Mangalore - Extension to other places - Action taken on recommendation of Royal Commission on Labour - Report.

To A.S.

The file has come to this Department with reference to B on page 3 c.f. The recommendation (No. 180) of the Royal Commission on Labour with which this Department is concerned will be found at page 132 of the Report in Letter No. 1883 L dated 26-8-35. The action taken on this recommendation is summarised in the first two paragraphs of Annexure A relating to Madras at page 177 of that Report. In para 2 of the portion relating to Madras, it is stated that the question of extending the system of sale of liquor in sealed bottles to places other than Mangalore would be considered after the result of the experiment in Mangalore was known. There is, however, nothing on record to show that this question was examined subsequently. In the Excise Administration Reports from 1935 onwards, the Board of Revenue has merely been stating that the system of selling arrack in sealed bottles is being continued in Mangalore. There is no information whether the question of extending this system to other places was ever considered by the Board and if so, with what result. The Board may perhaps be addressed. Subject to orders a draft memo. is submitted for approval. After issue, the file may be passed on to L.A.D.u.o.

D.K.R. 29-2-44
V.N.R. 29-2-44

S.J.A.
1-3-44

V.S.H.
1-3-44 L.A.(after issue)

Issued as O.M. to the Board of Rev. W.No.5445/43-1 & 1-3-44

Ppt. ltr. from the Board of Rev. CR.No.388 Ab/43 & 20-3-44

To A.S.

Please see para 2 of the report(extracted on pages 1-2 C.F.) of action taken by this Government on recommendation No.180 of the Royal Commission on Labour. It was stated therein that the system of selling liquor in sealed bottles had been under trial in Mangalore since April 1933 and that the question of extending the system to other places would be considered

considered after the result of the experiment in Mangalore was known.

2. It will be seen from para 2 of the Board's report on pages 5-6 C.F. that even in Mangalore ~~division~~ town the experiment was not welcomed by the general public and the demand for arrack in sealed bottles was confined to the higher classes only, that on account of its comparatively high cost the bottled liquor was not really popular and that the quantity of such liquor sold represented only a small fraction of what was sold on draught in shops. The Board has further reported that on account of the difficulty in getting correct sized bottles, ~~and also~~ corks and sealing wax it had ordered the discontinuance of the experiment from 1-8-43. The Board states that in the above circumstances the question of extending the system of sale of arrack in sealed bottles to places other than Mangalore never arose.

2. In the concluding para of its report the Board suggests that the sale of arrack in sealed bottles in Mangalore town may be resumed after the war when bottles of the correct size become available at a reasonable price. This may be approved. Subject to approval a draft order is submitted for approval. It may be sent to P.W.D. for perusal before issue. with reference to X A

Rev. 1846 Revno M 7546 1943

May be perused and returned to Rev (Relevant extracts have been taken for our main file for informing the G. of I of the action taken on the recommendations of the Royal Commn.)

PW memo 1846 A/mu.1

The draft is for approval

A-2